

Non-monotonic Disclosure in Policy Advice

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Motivation

Substantive setting of special interest: strategic communications between policymakers and bureaucratic agencies

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- Higher preference misalignment
 - less informative communication between receivers and senders / Policymakers and Bureaucratic Agencies (borne out in the classic cheap-talk models)
- Higher degree of preference misalignment can lead to **more informative** communication

Related Literature

- Full disclosure in games of verifiable advice:
 - seminal papers by **Milgrom** (1981), **Grossman** (1981)
 - sender's preferences more state-dependent than receiver's **Seidmann and Winter** (1997)
 - for review see **Milgrom** (2008)
- Partial disclosure in games of verifiable advice
 - uninformed sender **Dye** (1985), **Jung and Kwon** (1988)
 - uncertainty about sender's preferences **Wolinsky** (2003), **Dziuda** (2011)
 - multidimensional advice **Callander, Lambert and Matouschek** (2021)
- Games of communication within hierarchy (cheap talk)
 - divergence in preferences → worse communication: seminal paper by **Crawford and Sobel** (1982), **Gilligan and Kreihbiel** (1987), **Austen-Smith** (1990, 1993)
 - except **Callander** (2008)

Road Map

- ① Introduction
- ② **Model**
 - Game Structure
 - Equilibrium Characterization
 - Effects of Agency's Policy Preferences
 - Belief-Stable Equilibria
- ③ Generalization
- ④ Summary

Actors and Timing

There are two strategic players: the Agency (it) and the Policymaker (she).

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④	The Policymaker observes message (m) and chooses policy (p) to implement	$p(m) \in \mathbb{R}$



Payoffs and Solution Concept

- Agency:

$$u_A(p) = -(p - i)^2$$

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$$u_A(p) = -(p - i)^2,$$

we assume $i \geq 0$.

- Policymaker:

$$u_P(p) = -(p - \omega)^2.$$

Solution Concept: Sequential Equilibrium.

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Equilibrium Characterization

When Policymaker observes $m \neq \emptyset$, she implements $p^*(m = \omega) = \omega$.

Otherwise, the Policymaker chooses $p^*(\emptyset) = x^* \equiv E[\omega | m = \emptyset; m^*(\omega)]$.

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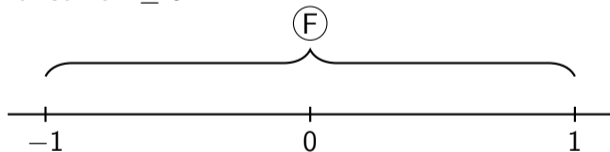
$\omega \in [x^*, 2 \cdot i - x^*] \cap [-1, 1]$ and conceals otherwise.

Equilibrium Outcomes

There can be a *maximum* of three disclosure strategies supported in equilibrium

- ① **Full disclosure strategy;**

Disclosure intervals for some $i \geq 0$

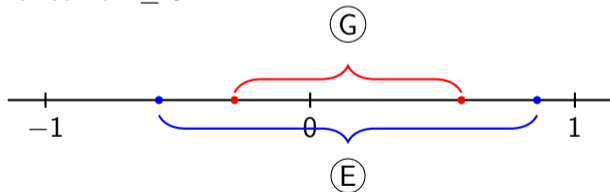


Equilibrium Outcomes

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- ① Full disclosure strategy (F)
- ② **Partial disclosure strategy:**
 - **Guarded disclosure (G);**
 - **Expansive disclosure (E).**

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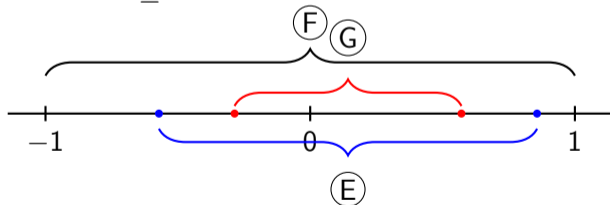


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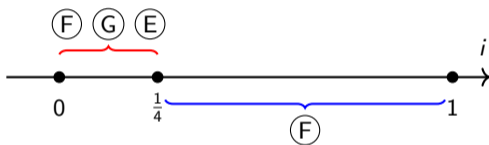
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Effects of A's Policy Preference (i) on Equilibria

Prop.1.

- 1 If $i \in [0, 1/4]$, there are three equilibria: full disclosure, guarded disclosure, and expansive disclosure;
- 2 If $i > 1/4$, there is a unique equilibrium – full disclosure equilibrium.



Effect of A's Policy Preference (i) on Equilibrium Disclosure

The Agency discloses state ω to the Policymaker when

$$\omega \in [x^*, 2 \cdot i - x^*] \cap [-1, 1],$$

and conceals information otherwise.

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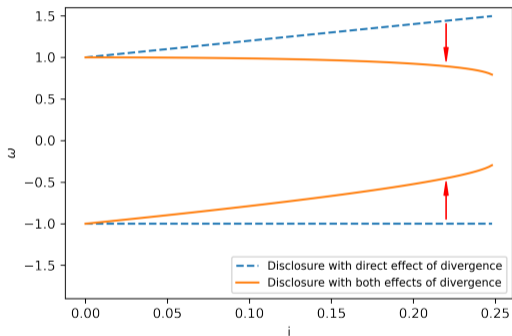
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 - Reduces communication in the **expansive** equilibrium

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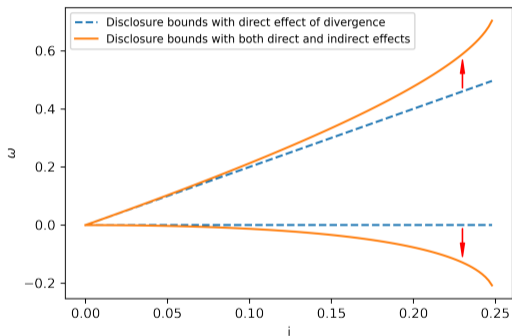


Prop.2.

Communication between actors

→ *deteriorates* in i in expansive equilibrium;

Effect of A's Policy Preference (i) on Equilibrium Disclosure

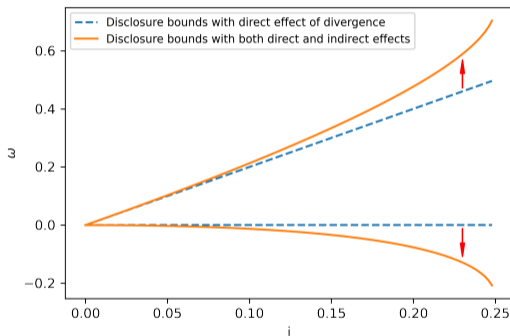


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- *deteriorate* in i in expansive equilibrium;
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- *not affected* by i in the equilibrium with full disclosure.

Effect of A's Policy Preference (i) on Equilibrium Disclosure

Parameter i measures A's policy preference.
Parameter i also represent **ex-ante** divergence between actors' preferences.

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Communication between actors

- *deteriorate* in *preferences divergence* in expansive equilibrium;
- *improves* in *preferences divergence* in guarded equilibrium;
- *not affected* by *preferences divergence* in the equilibrium with full disclosure.

Road Map

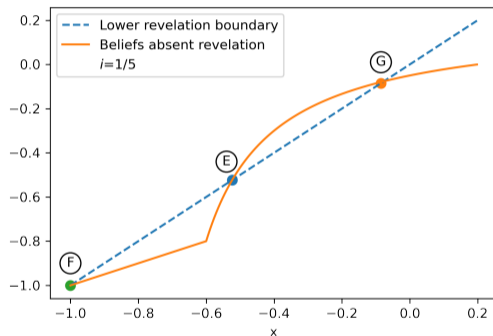
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Belief-Stable Equilibria

When $i \geq 0$, the lower bound of the Agency's disclosure must coincide with Policymaker's belief about state absent disclosure.

Three disclosure strs that can be supported in equilibrium:

- ① Full disclosure;
- ② Guarded disclosure;
- ③ Expansive disclosure.

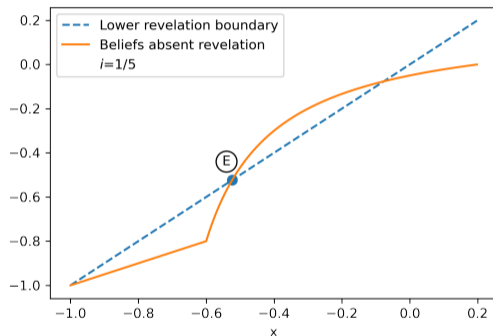


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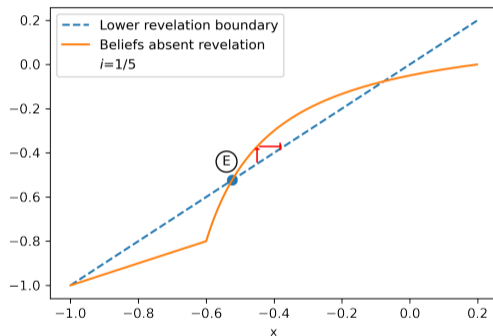
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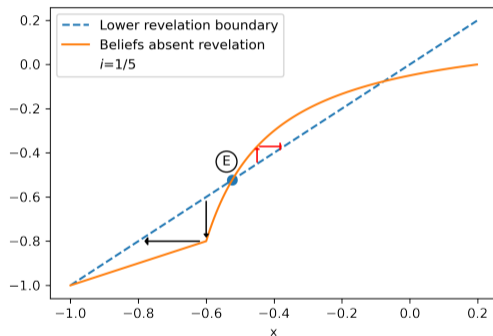
Imagine, there is slight perturbation to the Policymaker's beliefs in **expansive** equilibrium.



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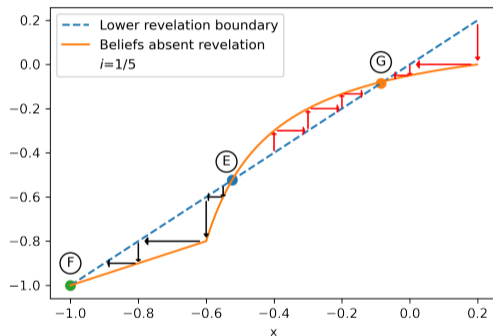
Regardless of the direction of perturbation, this equilibrium will 'collapse.'



Belief-Stable Equilibria

Def.1

An equilibrium (σ, μ) is **belief-stable for player i** if small perturbations in i 's beliefs (μ_i^ε) lead to consistent updates $(\hat{\mu}_i^\varepsilon)$ that are closer to the original beliefs (μ_i) , for all decision nodes assigned to i . If this holds for every player, the equilibrium is **belief-stable**.



Road Map

- ① Introduction
- ② Model
- ③ **Summary**

- Discrete Example
- Disclosure Reward
- Generalization
- Policymaker's bias
- Optimal Choice of Agency
- Perturbations to Agency's policy preferences **TBA**

Summary

A model of **verifiable communication** between a Policymaker and a Bureaucratic Agency

- ① When Sender's optimal policy is close to the mean of the distribution, unraveling can stop before being complete;
- ② Higher ex-ante preference divergences can encourage the Agency to disclose more information;
- ③ Equilibria where communication deteriorates in preference divergence are not belief-stable.

Thank you!


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General Model: Actors and Timing

There are two strategic players: the Agency (it) and the Policymaker (she).

①	Nature determines the state of the world ($\omega \in [\underline{\Omega}, \bar{\Omega}]$)	$\omega \sim F(\cdot)$ such that $\int_{\underline{\Omega}}^{\bar{\Omega}} x \cdot f(x) dx = 0$
②	The Agency observes the state ω	ω
③	The Agency chooses which message (m) to send to the Policymaker	$m \in \{\omega, \emptyset\}$
④	The Policymaker observes message (m) and chooses policy ($p(\omega)$) to implement	$p \in \mathbb{R}$



General Model: Characterization

Prop. In all sequential equilibria in this game

$$p^* = \begin{cases} m & \text{if } m \neq \emptyset, \\ x^* & \text{if } m = \emptyset \end{cases} ; \quad m^* = \begin{cases} m = \omega & \text{if } \omega \in [i - \sqrt{(i - x^*)^2}, i + \sqrt{(i - x^*)^2}], \\ m = \emptyset & \text{else,} \end{cases}$$

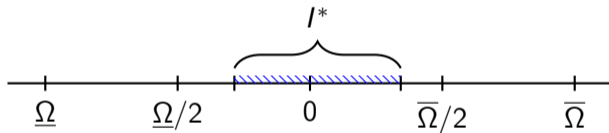
where $x^* \equiv E[\omega | m = \emptyset, m^*]$.

Full Disclosure: Uniqueness

Prop. There exists an interval $I^* \subseteq (\underline{\Omega}/2, \bar{\Omega}/2)$ such that, for $i \notin I^*$, the unique equilibrium is full-disclosure, and for $i \in I^*$, there **exist** multiple equilibria, including those with partial disclosure.

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*stylized image

Multiple Equilibria

Let X^* denote the set of all equilibrium policies selected by the Policymaker absent disclosure:

$$X^* \equiv \{x^* : x^* = E[\omega | m = \emptyset, m^*]\}.$$

Order the elements of the set X^* such that when $s > t$, $|x_s^*| > |x_t^*|$: $X^* = \{x_1^*, x_2^*, \dots\}$.

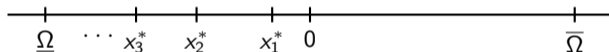
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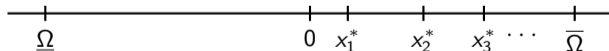
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Stylized image for some $i \geq 0$:



Stylized image for some $i \leq 0$:



Multiple Equilibria: Analysis

Prop. All equilibrium disclosure intervals are nested:

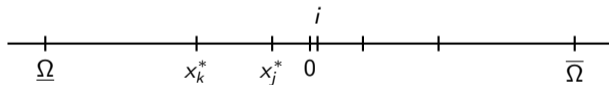
$$\forall k > j, [i - \sqrt{(i - x_j^*)^2}, i + \sqrt{(i - x_j^*)^2}] \subset [i - \sqrt{(i - x_k^*)^2}, i + \sqrt{(i - x_k^*)^2}].$$

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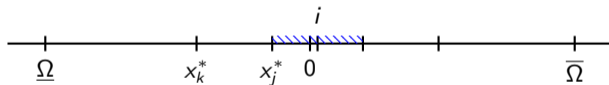


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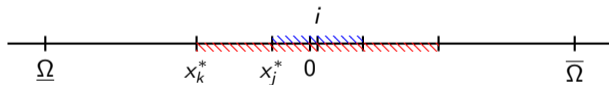


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Multiple Equilibria: Comparative Statics

Prop. For all j , equilibrium policy selected absent disclosure x_j^*

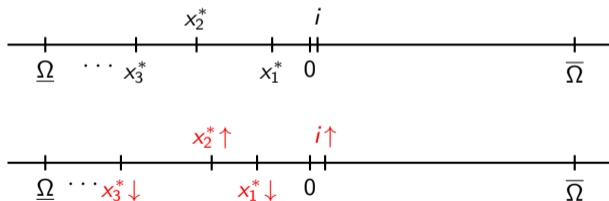
- ① weakly decreases in i when $j = 2 \cdot k - 1 : k \in \mathbf{N}$,
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Multiple Equilibria: Comparative Statics

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Effect of Preferences Divergence ($|i|$) on Equilibrium Disclosure

The Agency is disclosing state to the Policymaker when

$$\omega \in [i - \sqrt{(i - x^*)^2}, i + \sqrt{(i - x^*)^2}] \cap [-1, 1],$$

and conceals information otherwise.

The departure of the Agency's preferences from zero has **direct** and **indirect** effects on disclosure.

- **Direct** effect always (*weakly*) improves communication between the Agency and the Policymaker
- **Indirect** effect
 - Improves communication in equilibria with **odd-indexed** policies absent disclosure
 - Reduces communication in equilibria with **even-indexed** policies absent disclosure

Effect of Preferences Divergence ($|i|$) on Equilibrium Disclosure

Prop. The Agency's equilibrium disclosure

- ① increases in divergence between the Agency's and the Policymaker's ex ante ideal points, $|i|$, in equilibria with odd-indexed policies absent disclosure;
- ② decreases in divergence between the Agency's and the Policymaker's ex ante ideal points, $|i|$, in equilibria with even-indexed policies absent disclosure.

General Model: Belief Stability

Prop. Equilibria with odd-indexed policies absent disclosure are belief-stable. Equilibria with even-indexed policies absent disclosure are not belief-stable.

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⇒ **Corrolary.** Equilibria are belief-stable \Leftrightarrow equilibrium communication **improves** in preference divergence. Equilibria are not belief-stable \Leftrightarrow equilibrium communication **worsens** in preference divergence.

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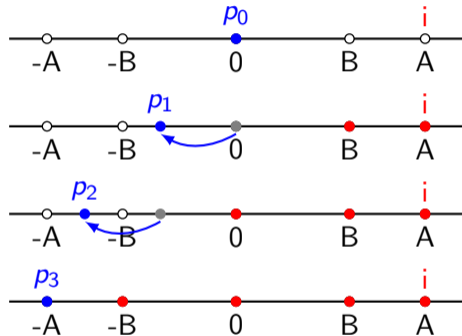
- Policymaker:

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Solution Concept: Sequential Equilibrium. [Back to Road Map](#)

Revelation Dynamics: Full Disclosure

- Let $i = A$
- The only equilibrium is one with full revelation



[Back to Road Map](#)

Revelation Dynamics: Partial Disclosure

- Let $i = B$, $i \leq 3 \cdot A/7$
- When Policymaker observes $m = \omega$

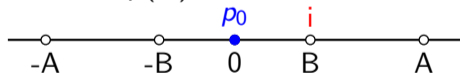
$$p = \omega$$

Revelation Dynamics: Partial Disclosure

- Let $i = B$, $i \leq 3 \cdot A/7$
- When Policymaker observes $m = \omega$

$$p = \omega$$

- Suppose $m = \emptyset$ is not informative;
then $p(\emptyset) = 0$

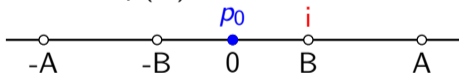


Revelation Dynamics: Partial Disclosure

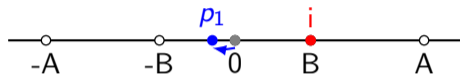
- Let $i = B$, $i \leq 3 \cdot A/7$
- When Policymaker observes $m = \omega$

$$p = \omega$$

- Suppose $m = \emptyset$ is not informative;
then $p(\emptyset) = 0$



→ The Agency discloses B ; but then
 $p(\emptyset) = p_1 \rightarrow$ disclose $\omega = 0$

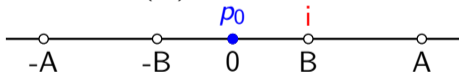


Revelation Dynamics: Partial Disclosure

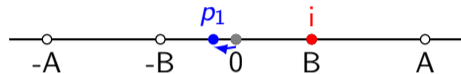
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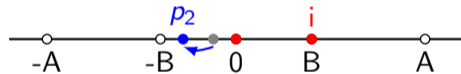
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- Policymaker implements $p(\emptyset) = p_2$

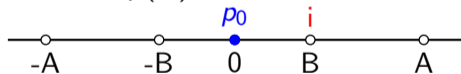


Revelation Dynamics: Partial Disclosure

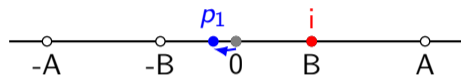
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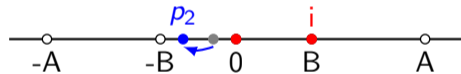
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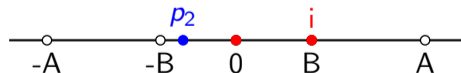
- The Agency discloses B; but then $p(\emptyset) = p_1 \rightarrow$ disclose $\omega = 0$



- Policymaker implements $p(\emptyset) = p_2$



- Equilibrium



Back to Road Map

Introducing Disclosure Reward, R

The Agency receives a lump sum gain R when it shares information

$$u_A(p) = \begin{cases} -(p - i)^2 + R, & m \neq \emptyset; \\ -(x - i)^2, & m = \emptyset. \end{cases}$$

[Back to Road Map](#)

Model with Reward: Equilibrium Characterization

The Policymaker implements $p^*(m) = m$, when she observes $m = \omega$.
She chooses a policy x^* otherwise.

The Agency discloses the state ω when $\omega \in [i - \sqrt{(i-x)^2 + R}, i + \sqrt{(i-x)^2 + R}]$, and conceals information otherwise.

[Back to Road Map](#)

Model with Reward: Effects on Communication

Lemma. Holding fixed Policymaker's choice absent disclosure, informativeness of communication between actors improves in R .

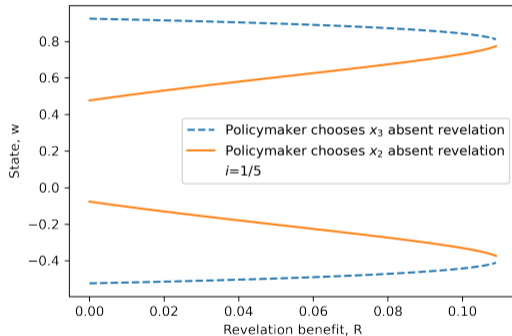
Model with Reward: Effects on Communication

Lemma. Holding fixed Policymaker's choice absent disclosure, informativeness of communication between actors improves in R .

Proposition. Communication

- improves in R in guarded equilibrium;
- deteriorates in R in expansive equilibrium;

[Back to Road Map](#)



Introducing Policymaker's Bias, b

The Policymaker wishes to implement policies co-aligned with her bias b

$$u_P(p) = -(p - \omega - b)^2,$$

we assume $b > 0$.

[Back to Road Map](#)

Model with Policymaker's bias: Equilibrium Characterization

The Policymaker implements $p^*(m) = m + b$, when she observes $m \neq \emptyset$.

She chooses a policy $E[\omega|m = \emptyset] + b$ otherwise.

The Agency discloses the state ω when

$$\omega \in \begin{cases} [2 \cdot (i - b) - x, x] \cap [-1, 1], & i - b < 0; \\ [x, 2 \cdot (i - b) - x] \cap [-1, 1], & i - b > 0, \end{cases}$$

and conceals information otherwise.

[Back to Road Map](#)

Model with Policymaker's bias: Equilibria

There can be a *maximum* of three equilibrium outcomes in this game

- ① Full disclosure;
- ② Partial disclosure:
 - *Guarded* disclosure strategy;
 - *Expansive* disclosure strategy.

[Back to Road Map](#)

Model with Policymaker's bias: Comparative Statics

Communication between actors

- ① is not affected by the Policymaker's bias in fully revealing equilibrium;
- ② improves as Policymaker's bias departs from the Agency's ideal point in guarded equilibrium;
- ③ deteriorate as Policymaker's bias departs from the Agency's ideal point in expansive equilibrium.

[Back to Road Map](#)

Model with Policymaker's bias: Belief Stability

- ① Fully revealing equilibrium is belief stable when the Policymaker's bias is different from the Agency's ideal point and not belief stable otherwise;
- ② Guarded equilibrium is always belief stable;
- ③ Expansive equilibrium is never belief stable.

[Back to Road Map](#)

Agency's Competence: Game Modification

Companion paper: DHL 2024

①	Nature determines the state of the world (ω)	$\omega \sim N(0, 1)$
②	The Agency of known competence (θ) observes private signal (s) about the state	$s = \omega + \varepsilon,$ $\varepsilon \sim N(0, 1/\theta)$
③	The Agency chooses which message (m) to send to the Policymaker	$m \in \{s, \emptyset\}$
④	The Policymaker observes message (m) and chooses policy (p) to implement	$p \in \mathbb{R}$

[Back to Road Map](#)

Agency's Competence: Agency's Disclosure Strategy

Policymaker implements policy

$p = \frac{m}{1+1/\theta}$, when observes informative message m .

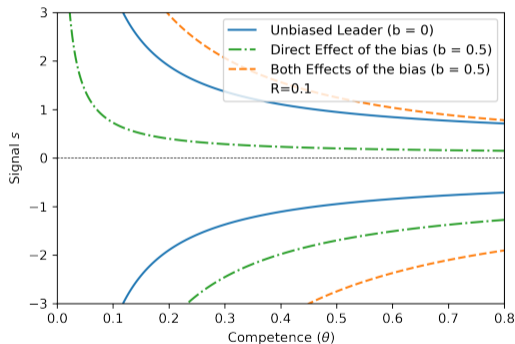
Agency of competence θ discloses its signal to the Policymaker if and only if

$$s \geq -\frac{\sqrt{R+d} \cdot (1+\theta)}{\theta} - b,$$

and

$$s \leq \frac{\sqrt{R+d} \cdot (1+\theta)}{\theta} - b.$$

[Back to Road Map](#)



Sequential Rationality of Reward Scheme

Assume the Policymaker can choose whether to award R to the Agency.

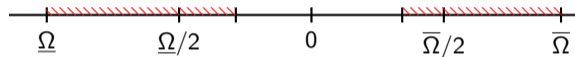
- In the unique payoff-dominant (for the Policymaker) equilibrium, the Policymaker never awards less than R for disclosure;
- In the unique payoff-dominant (for the Policymaker) equilibrium, the Policymaker always awards disclosure and never awards lack thereof.

[Back to Road Map](#)

PM's Choice of the Agency

- Why pursue conformity?
 - Cheap-talk literature (seminal paper by **Crawford and Sobel**, 1982): more divergence \rightarrow less communication;
 - "Ally principal" (see **Bendor and Meirowitz**, 2004): more divergence \rightarrow less delegation.
- Why avoid conformity?
 - Incentives to acquire information (**Che and Kartik**, 2009);
 - Incentives to acquire expertise (**Gailmard and Patty**, 2007);
 - Incentives to exert effort (**Prendergast**, 2007).

This paper's contribution: preference divergence guarantee full-disclosure uniqueness.

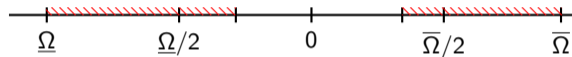


In shaded areas of the stylized image, full disclosure is the unique equilibrium.

PM's Choice of the Agency

- Why pursue conformity?
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In shaded areas of the stylized image, full disclosure is the unique equilibrium.

Further, PM's utility is **weakly increasing** in the preference divergence in all belief-stable equilibria; It depends on preference divergence **non-monotonically** only in not belief-stable equilibria.